Chapter 16.91 PERSONAL WIRELESS SERVICE FACILITIES ORDINANCE

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16.91.010 Title

This chapter shall be titled the "Personal Wireless Service Facilities Ordinance."

16.91.020 Purpose and Intent

A. The City of Ripon intends this chapter to establish reasonable, uniform and comprehensive standards and procedures for small wireless facilities deployment, construction, installation, collocation, modification, operation, relocation and removal within the City's territorial boundaries, consistent with and to the extent permitted under federal and California state law. The standards and procedures contained in this Chapter are intended to, and should be applied to, consistent with and to the extent permitted under federal and California state law, protect and promote public health, safety and welfare, and also balance the benefits that flow from robust, advanced wireless services with the City's local values, which include without limitation the aesthetic character of the City, its neighborhoods and community. This chapter is also intended to reflect and promote the community interest by (1) ensuring that the balance between public and private interest is maintained on a case-by-case basis; (2) protecting the City's visual character from potential adverse impacts or visual blight created or exacerbated by wireless communications infrastructure; (3) protecting and preserving the City's environmental resources; and (4) promoting access to high-quality, advanced wireless services for the City's residents, businesses and visitors.

B. This chapter is not intended to, nor shall it be interpreted or applied to: (1) prohibit or effectively prohibit any personal wireless service provider's ability to provide personal wireless services; (2) prohibit or effectively prohibit any entity's ability to provide any interstate or intrastate telecommunications service, subject to any competitively neutral and nondiscriminatory rules, regulations or other legal requirements for rights-of-way management; (3) unreasonably discriminate among providers of functionally equivalent services; (4) deny any request for authorization to place, construct or modify personal wireless service facilities on the basis of environmental effects of radio frequency emissions to the extent that such wireless facilities comply with the FCC's regulations

concerning such emissions; (5) prohibit any collocation or modification that the City may not deny under federal or California state law; (6) impose any unfair, unreasonable, discriminatory or anticompetitive fees that exceed the reasonable cost to provide the services for which the fee is charged; or (7) otherwise authorize the City to preempt any applicable federal or California law.

C. This chapter is intended to apply to small wireless facilities as defined and consistent with 47 C.F.R. Section 1.1312(e)(2) as contemplated within the Federal Communications Commission ("FCC") Declaratory Ruling and Third Report and Order ("FCC Order"), including those defined in Section 16,91.030 as Small Wireless Facilities, Temporary Wireless Facilities and facilities subject to Section 6409, within the City's jurisdictional and territorial boundaries, on private property and within the public rights-of-way Other wireless communications towers and antennas which are regulated pursuant to Chapter 16.90 shall, unless specifically addressed and covered under the FCC Order, continue to be subject to regulation and permitting under Chapter 16.90 of the Ripon Municipal Code.

16.91.030 Definitions

- A. Approval authority means the City Council, Community Development Director, Planning Commission or official responsible for review of applications and vested with the authority to approve or deny such applications.
- *B. Base station* means the same as defined by the FCC in 47 C.F.R. §

1.40001(b)(1), as may be amended.

- C. CPCN means a "Certificate of Public Convenience and Necessity" granted by the CPUC or its duly appointed successor agency pursuant to California Public Utilities Code §§1001 et seq., as may be amended or superseded.
- D. CPUC means the California Public Utilities Commission established in the California Constitution, Article XII, § 5, or its duly appointed successor agency.
- *E. FCC* means the Federal Communications Commission or its duly appointed successor agency.
- F. OTARD means any "over-the-air reception device" subject to 47
 C.F.R. §§ 1.4000 et seq., as may be amended or superseded, which includes satellite television dishes not greater than one meter in diameter.
- G. Personal wireless service facilities mean the same as defined in 47 U.S.C. § 332(c)(7)(C)(ii), as may be amended or superseded, which defines the term as facilities that provide personal wireless services. For purposes of this ordinance and its applicability, "personal wireless service facilities" means the facilities meeting the following conditions: a) mounted on structures no higher than 50 feet (including antennae); b) mounted on structures no more than 10% taller than other adjacent structures; or c) not extend existing structures to a height of more than 50 feet or 10%, whichever is greater; 2) antenna is no greater than 3 cubic feet in volume; 3) all other wireless equipment associated with structure is no more than 28 cubic feet in volume: 4) do not result in human exposure to RF radiation in excess of

the FCC guidelines; 5) not located on Tribal lands; and 5) not require antenna registration.

- H. Personal wireless services facilities mean the same as defined in 47
 U.S.C. § 332(c)(7)(C)(i), as may be amended or superseded, which defines the term as commercial mobile services, unlicensed wireless services and common carrier wireless exchange access services.
- *I. "RF*" means radio frequency or electromagnetic waves generally between 30 kHz and 300 GHz in the electromagnetic spectrum range.
- J. Section 6409 means Section 6409(a) of the Middle Class Tax Relief and Job Creation Act of 2012, Pub. 1. No. 112-96, 126 Stat. 156, codified as 47 U.S.C. § 1455(a), as may be amended.
- *K. Shot clock* means the presumptively reasonable time defined by the FCC in which a State or local government must act on an application or request for authorization to place, construct, or modify personal wireless service facilities.
- L. Temporary wireless facilities means portable wireless facilities intended or used to provide personal wireless services on a temporary or emergency basis, such as a largescale special event in which more users than usual gather in a confined location or when a disaster disables permanent wireless facilities. Temporary wireless facilities include, without limitation, cells-onwheels ("COWs"), sites-on-wheels ("SOWs"), cells-on-light-trucks ("COLTs") or other similarly portable wireless facilities not permanently affixed to site on which is located.
- M. Tower means the same as defined by

the FCC in 47 C.F.R. § 1.40001(b)(9), as may be amended or superseded.

N. Transmission equipment means the same as defined by the FCC in 47 C.F.R. § 1.40001(b)(8), as may be amended or superseded.

16.91.040Applicability andExemptions

- A. Applicable Wireless Facilities, Except as expressly provided otherwise in this chapter; the provisions in this chapter shall be applicable to all applications and requests for authorization to construct, install, attach, operate, collocate, modify, reconstruct, relocate or otherwise deploy those specific wireless facilities defined in Section 16,91.030 as Personal Wireless Facilities, Temporary Wireless Facilities and facilities subject to Section 6409, within the City's jurisdictional and territorial boundaries, on private property and within the public rights-of-way.
- B. Exemptions. Notwithstanding section 16.91.040.A, the provisions in this chapter will not be applicable to: (1) wireless facilities owned and operated by the City for public purposes; (2) wireless facilities installed on City-owned support structures or other personal property in the public rights-of-way pursuant to a valid master license agreement with the City; (3) amateur radio facilities; (4) OTARD antennas; and (5) wireless facilities or equipment owned and operated by CPUCregulated electric companies for use in connection with electrical power generation, transmission and distribution facilities subject to CPUC General Order 131-D.

C. Special Provisions for Section 6409 Approvals. Notwithstanding section 16.91.040.A, all requests for approval to collocate, replace or remove transmission equipment at an existing wireless tower or base station submitted pursuant to Section 6409 will be reviewed under the application procedures in section 16.91.060 and the standards in section 16.91.130. A PWF Use Permit under section 16.91.050 is not required for any request that qualifies for approval pursuant to Section 6409 under the standards in section 16.91.130. To the extent that the applicant's request does not qualify for approval under Section 6409, the applicant may submit the same or a substantially similar application for a PWF Use Permit under the general provisions in this chapter.

16.91.050 General Permit Requirements

- A. *PWF Use Permit Administrative Review.* A PWF Use Permit, subject to the Community Development Director's prior review and approval in accordance with the procedures and design regulations in this chapter, is required for:
 - any wireless facility proposed on private property in a preferred location (as specified in section 16.91.070.A) and that would be compliant with all applicable development standards in section 16.91.070; and
 - 2. any wireless facility proposed to be located in the public rights-ofway in a preferred location (as specified in section 16.91.070.A) and that would be compliant with

all applicable development standards in section 16.91.070.

- B. PWF Use Permit Public Hearing Review. A PWF Use Permit, subject to the Planning Commission's prior review and approval in accordance with the procedures and design regulations in this chapter, is required for:
 - any wireless facility proposed on private property located in or within 500 feet from a residential district;
 - any wireless facility proposed in the public rights-of-way not in a preferred location (as specified in section 16.91.070.A);
 - 3. any wireless facility that requires a limited exception pursuant to section 16.91.090.C;
 - 4. any wireless facility subject to an administrative review process but that has been referred to the Planning Commission by the Community Development Director; and
 - 5. any wireless facility not identified as subject to an administrative review process in section 16.91.050.A.
- C. Temporary Personal Wireless Permit. A Temporary Personal Wireless Permit, subject to the Community Development Director's prior review and approval in accordance with the procedures and standards in section 16.91.110, is required for any temporary personal wireless facility, unless deployed in connection with an emergency pursuant to section 16.91.110.B.
- D. Other Permits and Regulatory Approvals. In addition to any permit or approval required under this chapter, the applicant must obtain all other permits and regulatory

approvals (such as compliance with the California Environmental Quality Act) as may be required by any other federal, state or local government agencies, which includes without limitation other any permits and/or approvals issued by other City departments or divisions. Furthermore, any permit or approval granted under this chapter or deemed granted or deemed approved by law shall remain subject to any and all lawful conditions and/or legal requirements associated with such other permits or approvals.

16.91.060 Applications

- A. Application Required. The approval authority shall not approve any request to place, construct or modify any Personal Wireless Facility except upon a complete and duly filed application consistent with this section 16.91.060 and any other written rules the City or the Community Development Director may establish from time to time in any publicly stated format.
- B. Application Content. All applications for a PWF Use Permit or section 6409 approval (as that term is defined in section 16.91.130) must include all the information and materials required by the Community Development Director for the application. The City Council authorizes the Community Development Director to develop, publish and from time to time update or amend permit application requirements, forms, checklists, guidelines, informational handouts and other related materials that the **Community Development Director** finds necessary, appropriate or useful for processing any application

governed under this chapter. All applications shall, at a minimum, require the applicant to demonstrate that the proposed project will be in planned compliance with all applicable health and safety laws, regulations or other rules, which includes without limitation all building codes, electric codes and all FCC rules for human exposure to RF emissions. All applications for wireless facilities in the public rights-of-way shall also contain sufficient evidence (such as a valid CPCN) of the applicant's regulatory status as a telephone corporation under the California Public Utilities Code. The City Council further authorizes the Community Development Director to establish other reasonable rules and regulations, which may include without limitation regular hours for appointments with applicants, as the **Community Development Director** deems necessary or appropriate to organize, document and manage the application intake process. All such rules and regulations must be in written form and publicly stated to provide applicants with prior notice.

- C. Procedures for a Duly Filed Application. Any application for a PWF Use Permit or section 6409 approval will not be considered duly filed unless submitted in accordance with the procedures in this section 16.91.060.C.
 - Pre-Submittal Conference. Before either planning or building application submittal, and unless waived by the Community Development Director, the applicant must schedule and attend a presubmittal conference with the

Community Development Director for all proposed projects that: (1) require Planning Commission approval; (2) involve more than five wireless facilities in the public right-ofway; (3) involve any wireless facilities proposed to be located in the public rights-of-way in or within 250 feet from a residential district: or (4) involve a Section 6409 collocation, modification or other change to an existing camouflaged or concealed facility. Pre-submittal conferences for all other proposed projects are strongly encouraged but not required. The pre-submittal conference is intended to streamline the review process through informal discussion that includes, without limitation, the appropriate project classification and review process, any latent issues in connection with the proposed or existing wireless tower or base station, including compliance with generally applicable rules for public health and safety; potential concealment issues or concerns (if applicable); coordination with other City departments responsible for application review; and application completeness issues. To mitigate unnecessary delays due to application incompleteness, applicants are encouraged (but not required) to bring any draft applications or other materials so that City staff may provide informal feedback and guidance about whether such applications or other materials may be incomplete or

unacceptable. The Planning Division shall use reasonable efforts to provide the applicant with an appointment within five working days after receiving a written request and any applicable fee or deposit to reimburse the City for its reasonable costs to provide the services rendered in the presubmittal conference.

2. Submittal Appointment. Unless waived by the Community Development Director, all applications must be submitted to the City at a pre-scheduled appointment with the **Community Development** Director. Applicants may generally submit one application per appointment, but may schedule successive appointments for multiple applications whenever feasible and not prejudicial to other applicants. The Community Development Director shall use reasonable efforts to provide the applicant with an appointment within five working days after the Community Development Director receives a written request and, if applicable, confirms that the applicant complied with the pre-submittal conference requirement. Any application received without an appointment, whether delivered in person, by mail or through any other means, will not be considered duly filed unless the applicant received a written exemption from the Community Development Director at a presubmittal conference.

- D. Applications Deemed Withdrawn. To promote efficient review and timely decisions, any application governed under this chapter will be automatically deemed withdrawn by the applicant when the applicant fails to tender a substantive response to the Planning Division within 90 calendar days after the Community Development Director deems the application incomplete in a written notice to the applicant. The **Community Development Director** may, in the Community Development Director's discretion, grant a written extension for up to an additional 30 calendar days when the applicant submits a written request prior to the 90th day that shows good cause to grant the extension. Delays due to circumstances outside the applicant's reasonable control will be considered good cause to grant the extension.
- E. Peer and Independent Consultant Review. The City Council authorizes the Community Development Director to, in the Community Development Director's discretion, select and retain an independent consultant with specialized training, experience and/or expertise in telecommunications issues satisfactory to the Community **Development Director in connection** any permit application. The **Community Development Director** may request an independent consultant review on any issue that involves specialized or expert knowledge in connection with wireless facilities deployment or permit applications for wireless facilities, which include without limitation:

- 1. permit application completeness and/or accuracy
- 2. pre-construction planned compliance with applicable regulations for human exposure to RF emissions
- 3. post-construction actual compliance with applicable regulations for human exposure to RF emissions
- 4. whether and to what extent a proposed project will address a gap in the applicant's wireless services
- 5. whether and to what extent any technically feasible and/ or potentially available alternative sites or concealment techniques may exist
- the applicability, reliability and/ or sufficiency of any information, analyses or methodologies used by the applicant to reach any conclusions about any issue with the City's discretion to review
- 7. any other issue identified by the Community Development Director that requires expert or specialized knowledge.

The Community Development Director may request that the independent consultant prepare written reports, testify at public meetings, hearings and/ or appeals and attend meetings with City staff and/ or the applicant. In the event that the Community Development Director elects to retain an independent consultant in connection with any permit application, the applicant shall be responsible for the reasonable costs in connection with the services provided, which may include without limitation any costs incurred by the independent consultant to attend and participate in any meetings or hearings. Before the independent consultant may perform any services, the applicant shall tender to the City a deposit in an amount equal to the estimated cost for the services to be provided, as determined by the Community Development Director. The Community Development Director may request additional deposits as reasonably necessary to ensure sufficient funds are available to cover the reasonable costs in connection with the independent consultant's services. In the event that the deposit exceeds the total costs for consultant's services, the Community Development Director shall promptly return any unused funds to the applicant after the wireless facility has been installed and passes a final inspection by the Building Official or his or her designee. In the event that the reasonable costs for the independent consultant's services exceed the deposit, the Community Development Director shall invoice the applicant for the balance. The City shall not issue any construction or grading permit to any applicant with any unpaid deposit requests or invoices.

16.91.070 Development Standards

A. Preferred Locations. When evaluating an application for a PWF Use Permit for compliance with this chapter, the approval authority will take into account whether any or more preferred locations are technically feasible and potentially available. Any locations within any residential zoning district, locations within 500 feet from a public or private school or residential dwelling, attached to a decorative light standard or otherwise not listed below in this section 16.91.070 shall be considered "discouraged." All applicants for a PWF Use Permit must propose new wireless facilities

in locations according to the following preferences, ordered from most preferred to least preferred:

- 1. private property and existing or replacement structures in the public rights-of-way outside any residential zoning district and not within 500 feet from any public or private school or residential dwelling;
- 2. private property and existing or replacement structures in the public rights-of-way within general open space districts and not within 500 feet from any public or private school or residential dwelling;
- 3. private property and existing or replacement structures in the public rights-of-way within public and semi-public districts and not within 500 feet from any public or private school or residential dwelling;
- 4. new, non-replacement structures in the public rights-of-way outside any residential zoning district and not within 500 feet from any public or private school or residential dwelling;
- 5. new, non-replacement structures in the public rights-of-way within general open space districts and not within 500 feet from any public or private school or residential dwelling; and
- 6. new, non-replacement structures in the public rights-of-way within public and semi-public districts and not within 500 feet from any public or private school or residential dwelling.
- existing or replacement structures in the public rights-ofway and major arterial streets not within 125 feet of a residential

dwelling;

- new, non-replacement structures in the public rights-of-way on major arterial streets not within 125 feet of a residential dwelling.
- B. General Development Standards. All new wireless facilities and collocations, modifications or other changes to existing wireless facilities that require a PWF Use Permit under this chapter must conform to the generally applicable development standards in this section 16.91.7.b.
 - 1. Concealment. All wireless facilities must be concealed to the maximum extent feasible with design elements and techniques that mimic or blend with the underlying support structure, surrounding environment and adjacent uses. In addition, wireless facilities in the public rights-of-way may not unreasonably subject the public use, for any purpose including expressive or aesthetic purposes, to inconvenience, discomfort, trouble, annovance, hindrance, impediment or obstruction.
 - 2. Overall Height. All wireless facilities must be compliant with the maximum height limits applicable in the subject land use district; provided, however, that (1) completely stealth wireless facilities on private property in a preferred location may exceed the maximum height limit by not more than 10 feet; (2) concealed wireless facilities in the public rights-of-way on poles with electrical lines may exceed the maximum height limit by not more than the minimum separation from electrical lines required by CPUC General Order

95, plus four feet; and (3) concealed wireless facilities in the public rights-of-way on poles without electrical lines may exceed the maximum height limit by not more than four feet.

- 3. Setbacks. Wireless facilities on private property must be compliant with all setback requirements applicable in the subject land use district.
- 4. Noise. Wireless facilities and all transmission equipment must comply with all noise regulations and shall not exceed, either individually or cumulatively, such regulations. The approval authority may require the applicant to incorporate appropriate noise-baffling materials and/or strategies to avoid any ambient noise from equipment reasonably likely to exceed the applicable noise regulations.
- 5. Landscaping. All wireless facilities must include landscape features and a landscape maintenance plan when proposed to be placed in a landscaped area. The approval authority may require additional landscape features to screen the wireless facility from public view, avoid or mitigate potential adverse impacts on adjacent properties or otherwise enhance the concealment required under this section. All plants proposed or required must be native and/or drought-resistant.
- 6. Site Security Measures. Wireless facilities may incorporate reasonable and appropriate site security measures, such as locks and anti-climbing devices, to

prevent unauthorized access, theft or vandalism. All wireless facilities shall be constructed from graffiti-resistant materials. The approval authority may require additional concealment elements as the approval authority finds necessary to blend the security measures and other improvements into the natural and/ or built environment. The approval authority shall not approve barbed wire, razor ribbon, electrified fences or any similar security measures.

- 7. *Backup Power Sources*. The approval authority may not approve permanent backup power sources within the public rights-of-way that emit noise or exhaust fumes.
- 8. *Lights*. Wireless facilities may not include exterior lights other than as may be required under FAA, FCC, other applicable governmental regulations or applicable pole owner policies related to public or worker safety. All exterior lights permitted or required to be installed must be installed in locations and within enclosures that mitigates illumination impacts on other properties to the maximum extent feasible. Any lights associated with the electronic equipment shall be appropriately shielded from public view. The provisions in this subsection shall not be interpreted to prohibit installations on street lights or the installation of luminaires on new poles when required by the approval authority.
- 9. Signage; Advertisements. All

wireless facilities must include signage that accurately identifies the equipment owner/operator, the wireless facilities specific identification number, the owner/operator's site name or identification number and a tollfree number to the owner/operator's network operations center. Wireless facilities may not bear any other signage or advertisements unless expressly approved by the City, required by law or recommended under FCC or other United States governmental agencies for compliance with RF emissions regulations.

- 10. Future Collocations and *Expansions*. To the extent feasible and aesthetically desirable, all new wireless facilities should be designed and sited in a manner that accommodates potential future collocations and equipment installations that can be integrated into the proposed wireless facility or its associated structures with no or negligible visual changes to the outward appearance. The approval authority may waive the requirements in this section 16.91.070.B.10 when the approval authority determines future collocations at a proposed wireless facility would be aesthetically undesirable.
- 11. Utilities. All cables and connectors for telephone, primary electric and other similar utilities must be routed underground to the extent feasible in conduits large enough to accommodate future

collocated wireless facilities. To the extent feasible. undergrounded cables and wires must transition directly into the pole base without any external doghouse. Meters, panels, disconnect switches and other associated improvements must be placed in inconspicuous locations to the extent possible. The approval authority shall not approve new overhead utility lines or service drops merely because compliance with the undergrounding requirements would increase the project cost. Microwave or other wireless backhaul is discouraged when it would involve a separate and unconcealed antenna.

- 12. Compliance with Laws. All wireless facilities must be designed and sited in compliance with all applicable federal, state and local laws, regulations, rules, restrictions and conditions, which includes without limitation the California Building Standards Code. Americans with Disabilities Act, General Plan and any applicable specific plan, the Ripon Municipal Code and any conditions or restrictions in any permit or other governmental approval issued by any public agency with jurisdiction over the project.
- 13. Public Utility Consent. Any wireless facilities placed on poles or structures owned by any public utility, including but not limited to Pacific Gas & Electricity, Modesto Irrigation District or South San Joaquin Irrigation District, shall require the written consent of such

public utility and compliance with any terms and conditions imposed by said public utility.

- 14. Public Safety. All wireless facilities shall not interfere with access to a fire hydrant, fire station, fire escape, water valve, underground vault, valve housing structure or any other public health or safety facility. No person shall install, use or maintain any facilities, which in whole or in part rest upon, in or over any public right-of-way, when such installation, use or maintenance endangers or is reasonably likely to endanger the safety of persons or property, or when such site or location is used for public utility purposes, public transportation purposes or other governmental use, or when such facilities unreasonably interfere with or unreasonably impede the flow of pedestrian or vehicular traffic including any legally parked or stopped vehicle, the ingress into or egress from any residence or place of business, the use of poles, posts, traffic signs or signals, hydrants, mailboxes, permitted sidewalk dining, permitted street furniture or other objects permitted at or near the location where the wireless facilities are located.
- C. Design Guidelines. The Community Development Department shall develop design guidelines consistent with the generally applicable design regulations to clarify the aesthetic and public safety goals and standards in this chapter for City staff, applicants and the public. The design guidelines shall provide more detailed standards to implement the

general principals articulated in this section 16.91.070, and may include specific standards for particular wireless facilities or site locations, but shall not unreasonably discriminate between functionally equivalent service providers. The design guidelines, and any subsequent amendments, shall not be effective unless approved by a resolution adopted by the City Council

16.91.080 Notices

- A. General Notice Requirements. Except as provided in section 16.91.080.B, public notice in accordance with the applicable provisions of the Ripon Municipal Code shall be given for all applications for a PWF Use Permit governed under this chapter.
- *B. Deemed-Approval Notice*. Not more than 30 days before the applicable shot clock expires, and in addition to any public notice required prior to a decision, an applicant for a PWF Use Permit must provide a posted notice at the project site [each pole where tower attached - may want to clarify] that contains (1) a statement the project will be automatically deemed approved pursuant to California Government Code § 65964.1 unless the City approves or denies the application or the applicant voluntarily agrees to toll the timeframe for review within the next 30 days; (2) a general description for the proposed project; (3) the applicant's name and contact information as provided on the application submitted to the City; and (4) contact information for the **Community Development** Department. The public notice

required under this section 16.91.080.B will be deemed given when the applicant delivers written notice to the Community Development Department that shows the appropriate notice has been posted on each pole at the project site. Notwithstanding anything to the contrary in this chapter, the approval authority shall be permitted to act on an application for a PWF Use Permit at any time so long as any applicable prior public notice in this section 16.91.080 has occurred.

C. Decision Notice. Within five calendar days after the approval authority acts on a PWF Use Permit application governed under this chapter or before the shot clock expires (whichever occurs first), the approval authority or its designee shall send a written notice to the applicant. In the event that the approval authority denies the application (with or without prejudice), the written notice to the applicant shall contain (1) the reasons for the decision and (2) instructions for how and when to file an appeal.

16.91.090 Decisions and Appeals

- A. Required Findings. The approval authority may approve or conditionally approve an application for a PWF Use Permit submitted under this chapter when the approval authority finds all of the following:
 - 1. the approval authority can make all the findings required for a Use Permit in accordance with Ripon Municipal Code § 16.76.070; and
 - 2. the proposed wireless facility complies with all applicable development standards in section 16.91.070 and any applicable

provisions in the City's design guidelines; and

- 3. the applicant has demonstrated that its proposed wireless facility will be in compliance with all applicable FCC regulations and guidelines for human exposure to RF emissions; and
- 4. the applicant has proposed to place the wireless facility in the most preferred location or, if the wireless facility is not proposed in the most preferred location, the applicant has demonstrated a good-faith effort to identify and evaluate more-preferred alternative locations through a meaningful comparative analysis; and
- 5. the applicant has provided the approval authority with a meaningful comparative analysis that shows all more-preferred alternative designs identified in the administrative record are either technically infeasible or unavailable.
- B. Conditional Approvals; Denials without Prejudice. Subject to any applicable federal or California laws, nothing in this chapter is intended to limit the approval authority's ability to conditionally approve or deny without prejudice any PWF Use Permit application governed under this chapter as may be necessary or appropriate to protect and promote the public health, safety and welfare, and to advance the goals or policies in the General Plan and any specific plan, the Ripon Municipal Code and/ or this chapter.
- *C. Limited Exception.* In the event that an applicant claims that strict compliance with the development standards in section 16.91.070 would

effectively prohibit the applicant's ability to provide personal wireless services, the Planning Commission may grant a limited exception from such requirements in accordance with this section 16.91.090.C.

- 1. Required Findings for a Limited Exception. The Planning Commission shall not grant any limited exception unless the applicant shows that:
 - a. the proposed wireless facility qualifies as a "personal wireless service facility" as defined in 47 U.S.C. § 332(c)(7)(C)(ii), as may be amended or superseded;
 - b. the applicant has provided the Planning Commission with a reasonable and clearly defined technical service objective to be achieved by the proposed wireless facility;
 - c. the applicant has provided the Planning Commission with a written statement that contains a detailed and factspecific explanation as to why the proposed wireless facility cannot be deployed in compliance with the applicable provisions in this chapter;
 - d. the applicant has provided the Planning Commission with a meaningful comparative analysis with the factual reasons why all alternative locations and/ or designs identified in the administrative record (whether suggested by the applicant, the City, public comments or any other source) are not technically

feasible or potentially available to reasonably achieve the applicant's reasonable and clearly defined technical service objective to be achieved by the proposed wireless facility; and

- e. the applicant has demonstrated to the Planning Commission that the proposed location and design is the least noncompliant configuration that will reasonably achieve the applicant's reasonable and clearly defined technical service objective to be achieved by the proposed wireless facility, which includes without limitation a meaningful comparative analysis into multiple smaller or less intrusive wireless facilities dispersed throughout the intended service area.
- 2. Scope. Any limited exception shall be narrowly tailored to ensure that any deviations from the development standards in section 16.91.070 are no greater than necessary to avoid an effective prohibition of the applicant's personal wireless services. Limited exceptions shall be based on the facts and circumstances of the applicant, its demonstrated technical service objectives at the time the exception is granted and the proposed wireless facility, and shall not be deemed to establish any precedent for similar deviations for the same or any other applicant, location or

wireless facility.

D. Appeals. Within ten (10) days after the approval authority approves or denies any application for a PWF Use Permit, any interested person may file an appeal for cause in accordance with the provisions in Ripon Municipal Code §16.08.060; provided, however, that appeals from an approval shall not be permitted when based solely on the environmental effects from radio frequency emissions that are compliant with applicable FCC regulations and guidelines.

16.91.100 Standard Conditions

- A. Conditions Adopted by City Council Resolution. The City Council may, either on its own motion or upon a recommendation from the Community Development Director, adopt by resolution standard conditions of approval for wireless facilities subject to this chapter. All wireless facilities, whether approved by the approval authority or deemed approved or deemed granted by law shall be automatically subject to all such standard conditions of approval as may be adopted in a resolution by the City Council.
- B. Modifications to Standard Conditions. The approval authority (or the appellate authority) shall have discretion to modify or amend any standard conditions of approval on a case-by-case basis as may be necessary or appropriate to protect and promote the public health, safety and welfare, allow for the proper operation of the approved wireless facility, maintain compliance with applicable laws and/ or to advance the goals or policies in the General Plan and any specific plan, the Ripon

Municipal Code and/or this chapter.

16.91.110 Temporary Wireless Facilities

- A. Non-Emergency Temporary Wireless Facilities. Except as provided in section 16.91.110.B, the requirements, procedures and standards in this section shall be applicable to all applications for a Temporary Use Permit for a temporary wireless facility.
 - 1. Administrative Review. A duly filed application shall be reviewed for completeness. After the Community Development Director deems the application complete, the Community **Development Director shall** review the application for conformance with the required findings and render a written decision to the applicant. Any denials must include the reasons for the denial. The review shall be administrative in nature and shall not require notice or a public hearing.
 - 2. Required Findings. The Community Development Director may approve or conditionally approve a Temporary Use Permit for a temporary wireless facility only when the Community Development Director finds:
 - a. the proposed temporary wireless facility will not exceed the overall zone height limit of the zoning district in which it is located;
 - the proposed temporary wireless facility complies with all setback requirements applicable to the proposed location;

- c. the proposed temporary wireless facility will not involve any excavation or ground disturbance;
- d. the proposed temporary wireless facility will be compliant with all generally applicable public health and safety laws and regulations, which include without limitation maximum permissible exposure limits for human exposure to RF emissions established by the FCC;
- e. the proposed temporary wireless facility will not create any nuisance or violate any noise limits applicable to the proposed location;
- f. the proposed temporary wireless facility will be identified with a sign that clearly identifies the (i) site operator, (ii) the operator's site identification name or number and (iii) a working telephone number answered 24 hours per day, seven days per week by a live person who can exert power-down control over the antennas;
- g. the proposed wireless temporary wireless facility will be removed within 30 days after the Community Development Director grants the temporary use permit, or such longer time as the Community Development Director finds reasonably related to the applicant's need or purpose for the temporary wireless facility (but in no case longer than one year); and

h. the applicant has not been denied an approval for any permanent wireless facility in substantially the same location within the previous 365 days.

- 3. Appeals. Any applicant may appeal the' Community Development Director's written decision to deny an application for a Temporary Use Permit for a temporary wireless facility. The written appeal together with any applicable appeal fee must be tendered to the City within 10 days from the Community Development Director's written decision, and must state in plain terms the grounds for reversal and the facts that support those grounds. The City Administrator shall be the appellate authority. The City Administrator shall issue a written decision that contains the reasons for the decision, and such decision shall be final and not subject to any further administrative appeals.
- **B.** Emergency Temporary Wireless Facilities. Temporary wireless facilities may be placed and operated within the City without a Temporary Use Permit only when a duly authorized federal, state, county or City official declares an emergency within a region that includes the City in whole or in part. Any temporary wireless facilities placed must be removed within five days after the date the emergency is lifted. Any person or entity that places temporary wireless facilities pursuant to this section 16.91.110.B must send a written notice that identifies the site location and person responsible for its operation to the **Community Development Director**

as soon as reasonably practicable under the circumstances.

16.91.120 Fees

The applicant shall be responsible for the payment of the following fees in connection with any approved project under this Chapter, which fees are presumed to be in compliance with 14 U.S.C. Sections 253 and 332(c)(7):

- \$500 for non-recurring fees, including a single up-front application that includes up to five Personal Wireless Facilities, with an additional \$100 for each Personal Wireless Facility beyond five, or \$1,000 for nonrecurring fees for a new pole (whether approved under Chapter 16.90 or 16.91) intended to support one or more Personal Wireless Facilities; and
- 2. \$270 per Personal Wireless Facility per year for all recurring fees.
- The fee amounts set forth in this Section 16.91.120 may be adjusted to such amounts as may be subsequently adopted as "presumptively reasonable" (which could include, but not be limited to, cost of living adjustments) by the Federal Communications Commission, by adoption of a resolution by the City Council.

16.91.130 Special Provisions for Section 6409 Approvals

A. Applicability. Notwithstanding anything to the contrary in this chapter, this section 16.91.13 applies to all requests for approval to collocate, replace or remove transmission equipment at an existing wireless tower or base station submitted pursuant to Section 6409. However, the applicant may voluntarily elect to seek a PWF Use Permit under section 16.91.5.

- B. Additional Section 6409 Definitions. In addition to the definitions in section 16.91.030, the abbreviations. phrases, terms and words used in this section 16.91.130 will have the following meanings assigned to them unless context indicates otherwise. Undefined phrases, terms or words in this section will have the meanings assigned to them in 47 US.C § 153, as may be amended from time to time and, if not defined therein, will have their ordinary meanings. In the event that any definition assigned to any phrase, term or word in this section conflicts with any federal or state-mandated definition, the federal or state-mandated definition will control.
 - 1. Collocation means the same as defined by the FCC in 47 CF.R. § 1.40001(b)(2), as may be amended.
 - 2. Eligible facilities request means the same as defined by the FCC in 47 CP.R. § 1.40001(b)(3), as may be amended.
 - 3. Eligible support structure means the same as defined by the PCC in 47 CP.R. § 1.40001(b)(4), as may be amended.
 - 4. Existing means the same as defined by the PCC in 47 CF.R. § 1.40001(b)(4), as may be amended.
 - 5. Site means the same as defined by the FCC in 47 CP.R. § 1.40001(b)(6), as may be amended.
 - 6. Substantial change means the

same as defined by the FCC in 47 CP.R. § 1.40001(b)(7), as may be amended.

- C. Required Approval. Any request to collocate, replace or remove transmission equipment at an existing wireless tower or base station submitted with a written request for approval under Section 6409 shall require an approval in such form determined by the **Community Development Director** consistent with all valid and enforceable terms and conditions of the underlying permit or other prior regulatory authorization for the tower or base station (each amendment a "section 6409 approval"). Each section 6409 approval shall be subject to the Community Development Director's approval, conditional approval or denial without prejudice pursuant to the standards and procedures in this section 16.91.130. However, the applicant may voluntarily elect to seek a major or minor wireless permit subject to the general standards and procedures in this chapter.
- D. Decisions; Appeals.
 - 1. Administrative Review. The approval authority shall review a complete and duly filed application for a section 6409 approval, and may act on such application without prior notice or a public hearing.
 - Decision Notices for Denials. In the event that the approval authority denies the application, the written notice to the applicant must contain (1) the reasons for the decision; (2) a statement that

denial will be without prejudice; and (3) instructions for how and when to file an appeal.

- 3. Required Findings for Approval. The approval authority may approve or conditionally approve an application any application for a section 6409 approval when the approval authority finds that the proposed project:
 - a. is an eligible facility for processing and approval pursuant to section 6409; and
 - b. involves collocation, removal or replacement of transmission equipment on an existing wireless tower or base station; and
 - c. does not substantially change the physical dimensions of the existing wireless tower or base station.
- 4. Criteria for Denial without Prejudice. Notwithstanding any other provision in this chapter, and consistent with all applicable federal laws and regulations, the approval authority may deny without prejudice any application for a section 6409 approval when the approval authority finds that the proposed project:
 - 1. does not meet the findings required in section 16.91.130.D.3;
 - 2. involves the replacement of the entire support structure; or
 - 3. violates any legally

enforceable law, regulation, rule, standard or permit condition reasonably related to public health or safety.

- Conditional Approvals. Subject to any applicable limitations in federal or state law, nothing in this section 16.91.130 is intended to limit the approval authority's authority to conditionally approve an application for a section 6409 approval to protect and promote the public health and safety.
- 6. *Appeals*. Any applicant may appeal the approval authority's written decision to deny without prejudice an application for section 6409 approval. The written appeal together with any applicable appeal fee must be tendered to the City Clerk within ten calendar days from the approval authority's written decision, and must state in plain terms the grounds for reversal and the facts that support those grounds. The City Administrator shall be the appellate authority for all appeals from the approval authority's written decision to deny without prejudice an application for section 6409 approval. The City Administrator shall review the application de novo without notice or a public hearing; provided, however, that the City Administrator's decision shall be limited to only whether the application should be approved or denied

in accordance with the provisions in this section 16.91.130 and any other applicable laws. The City Administrator shall issue a written decision that contains the reasons for the decision, and such decision shall be final and not subject to any further administrative appeals.